

## **ANNUAL REPORT 2015**

**Transparency International is the leading global coalition in the struggle against corruption. The organization consists of more than 100 chapters all over the world, and an international secretariat in Berlin. We document and create awareness regarding the problems caused by corruption, and co-operate with governments, the business community and civil society to implement mechanisms that effectively counteract corruption.**

## FOREWORD

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In 2015 Transparency International Greenland (TIG) was recognized as a fully accredited Chapter of Transparency International. However, this is far from the only milestone passed this last year as the accreditation paved the way for having Greenland included in the Global Corruption Barometer in 2016 it will be possible to compare Greenland to other countries when it comes to how the population perceives corruption for the first time.

The Board in TIG are also happy that our good co-operation with others is generating results. The Greenlandic NGO-coalition, consisting of ICC, WWF, Earth Charter Greenland and TIG, has set a strong agenda regarding citizen involvement, and one of the major focus areas in 2015 has also been to have a good cooperation with the authorities. For example,

Greenland has had several whistleblower systems set up in 2015, and an anti-corruption policy for officials working in the extractive industry sector.

Neither citizen involvement whistleblower systems or anti-corruption policies are perfect. But they are all giant steps in the right direction.

This progress is now to be followed-up, and we are all looking forward to the work we have ahead of us in 2016.

Best regards

The Board of Transparency International Greenland

Anita Hoffer, Chairwoman,  
Jakob Strøm, Tine Pars, Ivalo Egede, Dora Dreschel



# MANAGEMENT REPORT

## MAIN ACTIVITY

Transparency International Greenland is an NGO working to prevent corruption and promote transparency in Greenland as a local chapter of the international organization Transparency International. In 2015, Transparency International Greenland was recognized as a full National Chapter.

The purpose of the organization is to prevent corruption on a national as well as an international level, in cooperation with Transparency International. Corruption is defined as the abuse of entrusted power for private gain. The organization is fighting corruption by working for widespread transparency in the public administration, openness in business transactions and general transparency in society, and by otherwise spreading information about corruption and its harmful effects.

The organization is committed to follow the guidelines of Transparency International, which are to:

- Attentively follow the legislation, administrative practice etc., in private as well as public organizations when it comes to behaviour that promotes or ignores corruption, and
- Highlight any weaknesses and put forth suggestions for improvements.

## DEVELOPMENT IN ACTIVITIES AND FINANCIAL STATUS

The level of activity is still high, but hampered by the lack of a permanent secretariat and a more stable financial foundation. Transparency International Greenland was very active around public consultations and meetings, both on its own and in collaboration with the NGO coalition. In 2015, Project National Park was initiated, with the purpose to improve citizen involvement using the Greelandic National Park as a case.

The founder of Transparency International, Peter Eigen, visited Greenland, in 2015. Also publications: *"Hvilke udfordringer møder Grønland, når FN's konvention mod korruption træder i kraft for Grønland?"* (What challenges is Greenland facing when the UN Convention Against Corruption is put into force for Greenland?), *"Håndbog om offentlig ansattes ytringsfrihed"* (Handbook on public employees' freedom of expression) and *"Håndbog i antikorrupition"* (Handbook on Anti-Corruption), 2nd revised edition were launched..

This year's balance was a DKK302,000 surplus, compared to a DKK17,000 surplus in 2014. The organization's finances rest on member contributions as well as donations from funds. In 2015, GrønlandsBANKEN's business fundation contributed DKK200,000 to support projects and management of the secretariat. Naalakkersuisut contributed through a call to support independent research with DKK250,000 for the Project for Improved Citizen Involvement, mentioned above. This project is expected to continue in 2016.

## 2015 MILEPÆLE

### FIGURE 1

- **February/March:** Anti-Corruption Policy for the Department of Raw Materials
- **March/April:** Handbook on Public Employees' Freedom of Expression is introduced
- **April:** General meeting and meeting for discussions regarding free speech for public officials
- **April:** Whistleblower Agreement in the Greenland Selfgovernment
- **May:** Founder of Transparency International, Peter Eigen, visits Greenland
- **June:** Official Status as a Chapter of Transparency International
- **August/September:** Chairwoman Anita Hoffer participates in the TI Annual Membership Meeting in Malaysia
- **September:** GAP analysis launched. *"Hvilke udfordringer møder Grønland, når FN's konvention mod korruption træder i kraft for Grønland?"* (What challenges is Greenland facing when the UN Convention Against Corruption is put into force for Greenland?)
- **October:** Project National Park: Improving Citizen Involvement
- **November:** Preparations for Global Corruption Barometer

As shown in the box, there have been much activity indicating that we are moving in a positive direction. Internationally, our new Chapter status and our participation in the Global Corruption Barometer are incredibly important steps, since an international framework to battle corruption gives Greenland new possibilities. A good help to reach the goals, is to have a solid and widely based understanding of the negative effects that corruption has on the important "Nation Building" that is taking place in Greenland. We are to create our own standpoint, but along the way we are to learn from others' successes and mistakes.

In the government, important measures have been taken. For example an anti-corruption policy for officials working in the raw materials sector has been introduced, along with

a whistleblower system. TIG shall not take credit for these important steps forward. Credit goes out to politicians and officials, who have listened to the public's wish for more transparency. TIG has been included in the preliminary works, has had a good dialogue and the possibility to offer advice based on the knowledge we possess. This is something we are proud of, since this is an important part of the role we would like the organization to play in society.

This does not mean that TIG will stop acting the watchdog who bites, steps forth and criticizes. This is a role we enjoy to play, and will hold on to and develop. But we are also to develop our cooperation and the good dialogue, so that together we can secure an open and corruption-free Greenland.

## PUBLICATIONS AND ANALYSES

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### **HANDBOOK ON FREE SPEECH FOR PUBLIC OFFICIALS**

In the beginning of 2015, TIG published the Handbook on Public Employees' Freedom of Expression (Håndbog om offentlig ansattes ytringsfrihed), and this publication was followed up a debate event. This publication illustrates in a simple way by the use of examples, relevant dilemmas public officials and their employers may encounter when it comes to freedom of expression. The publication was positively received by organizations and employers alike. The handbook can be downloaded from [transparency.gl](http://transparency.gl).

### **GAP ANALYSIS**

Together with the Council for Human Rights in Greenland, and Greenland Business, TIG has produced a GAP analysis with reference to the UN Convention Against Corruption and the Aarhus Convention, which Greenland has not yet joined. The purpose of the GAP analysis is to provide insight as to

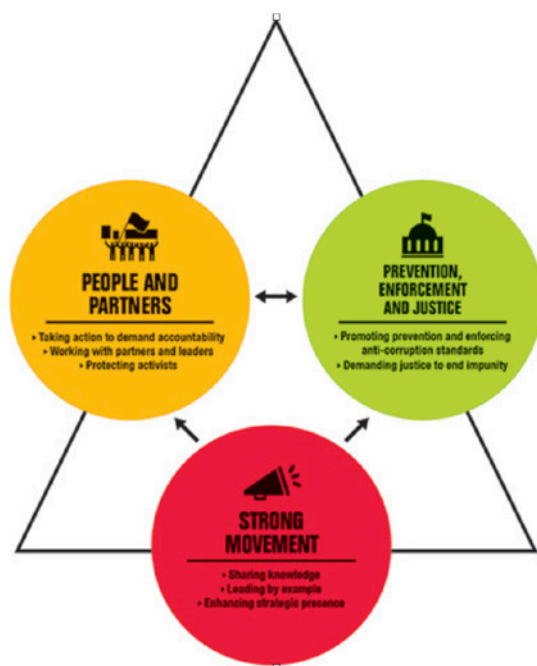
where Greenland is facing the biggest challenges to live up to the UN Convention on Anti-corruption. This will make it possible to gain knowledge regarding which initiatives can raise the anti-corruption level in Greenland. The analysis was handed over to Inatsisartut's Committee on Laws. Over the last couple of years, proposals to debate the UN Convention in Inatsisartut have regularly been put forward. In the autumn session of 2014 an understanding was reached to reference a suggestion that Naalakkersuisut is set to work to have Greenland included in the UN convention against corruption, and treated further by the International and Safety Policy committee. Today, 173 countries have joined the Convention, making it one of the most widely adopted UN Conventions, even if there is still a long way to go before it is effectively adopted in all member countries. Through this analysis, TIG and their partners hope that the Inatsisartut members have a solidly presented foundation for future decisions on a possible adoption. At TIG, we follow the judicial initiatives with great interest.



# OTHER ACTIVITIES

## VISIT BY PETER EIGEN

In May, the founder of Transparency International, German lawyer Peter Eigen, was visiting Greenland. Peter Eigen made a public speech at the University of Greenland, and also met with several members of the Greenlandic government.



## ANNUAL MEMBERSHIP MEETING, MALAYSIA

This was the first time TIG took part as a fully accredited chapter in the annual membership meeting, which was held in Malaysia. Therefore, we were given an especially warm welcome (along with Jamaica and Kosovo). On the agenda were several parallel workshops, which are likely to provide a foundation for future TIG work:

- In Slovakia, full transparency has been implemented by law in respect to public procurement. Hence, all municipalities have public contracts, supply, purchase, invoices etc. listed on their website. All national contracts can also be found on a government website. Public contracts are not valid until they are uploaded on these respective websites.

- In Norway, there is strong cooperation between municipalities, and the Norwegian chapter of TI help municipalities offer transparency. In Norway, the municipalities are members of the Norwegian chapter.

Going forward, these two examples can be used for inspiration for Greenland.

## IMPROVING CITIZEN INVOLVEMENT – SÅDAN

Together with the NGO coalition, TIG has a clear goal of improving and strengthening citizen involvement in Greenland, especially in the legislative process. Using the National Park as a case, TIG started a multi-annual project in 2015, which is to function as a model for an engaging way to involve citizens. The project started off with a competition on the theme of improved citizen involvement, and was followed up with a conference on that same theme, with a closer look at good as well as not so good experiences.

The next step – when funding is in place – is to set up a nationwide citizen panel on the internet, which can be used to facilitate citizen involvement. To begin with this will be a pilot project, still with the National Park as a case.

## GLOBAL CORRUPTION BAROMETER

Today, Greenland is something of a blank spot on the map when it comes to measuring corruption. But this is about to change. In 2015, with the invaluable help of sponsors, funding was obtained to support the inclusion of Greenland in the Transparency International Global Corruption Barometer (GCB), where the citizens of every country are asked to state which challenges they see in connection with corruption. GCB is based on telephone interviews, and practically anyone can be called up and asked to give their views on corruption and the challenges that follow. The calls are made by an internationally recognized analysis firm, and the questions are the same all over the world. The results are presented in mid-2016.

## EXPECTATIONS FOR 2016

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Transparency International Greenland's strategy for 2016–2020 is based on the principles of the Transparency International strategy 2020, *Together Against Corruption*, but naturally, these have been adapted to the TIG situation.

The Board will use their time where we will see the biggest effects. This means, that if we assess that the best results can be obtained through lobbying, this is the path we will take, and then communicate about our results. If we on the other hand assess that an effort requires general national support, we will do what we can to achieve this, e.g. via campaigns.

It is crucial that we maintain a sober and neutral scientifically based line in the organization, even if others may try to attribute us motives that TIG does not have, and does not desire. We are convinced that transparency in decision-making processes is an effective means to fight corruption. Accordingly we think that citizen involvement is a means to achieve true democracy, and hence also transparent decisions. We believe that through transparency, citizen involvement and democracy, we can contribute to Greenland's process of nation-building.

## TRANSPARENCY INTERNATIONAL

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### A GLOBAL COALITION IN THE STRUGGLE AGAINST CORRUPTION

TI's vision is to ensure that we have a world where governments, politics, business community, civil society and the daily lives of people are free from corruption, by promoting transparency, responsibility and integrity on all levels and in all sectors. The organization consists of more than 100 chapters all over the world, and an international secretariat in Berlin. TI documents and creates awareness regarding the problems caused by corruption, and cooperate with governments, the business community and civil society to implement mechanisms that effectively counteract corruption.

The national chapters are independent organizations in civil society, registered in their home countries and internationally connected to TI. Every chapter has its own executive committee and member base, strategic priorities and projects, and are responsible for obtaining their own funding. The TI secretariat in Berlin support the chapters with knowledge and tools (such as Corruption Perception Index, Global

Corruption Barometer, NIS-method etc.), but will not obtain funding for these projects. The international secretariat is also organizing annual regional and global meetings, where chapters exchange experiences, form new collaborations and share their latest knowledge on research, initiatives and results achieved in TI as a whole.

Transparency International Greenland (TIG) is part of this structure and supports TI's vision. Even though there are already corrupt practises and a lack of transparency that TIG should address, our primary goal is to prevent corruption from getting a foothold in the quickly developing raw materials sector.

The organizations in civil society in Greenland are small and poorly funded, which leaves a vacuum without strong critical instances that can follow the development and hold politicians and officials accountable. Media are also lacking resources and competence to take a critical stand. Such a role requires knowledge and technical expertise.



## THE COMPOSITION OF TIG

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The board has five members and two deputy directors, elected at TIG's general meeting in April 2015. Towards the end of December 2014, the board consisted of:

Anita Hoffer, Chairwoman,  
Jakob Strøm, Tine Pars, Ivalo Egede, Dora Dreschel  
Bolette Maqe Nielsen (alternate member), Jørgen Chemnitz (alternate member)

The board has two associated expert members, who are without voting right:  
Anne Mette Christiansen and Thomas Trier Hansen.

## FUNDS AND DONATIONS

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- GrønlandsBANKEN's Trade Fund; DKK200,000 for operating the Secretariat and in support of projects.
- Tips & Lotto Pulje C; DKK75,000 for offices.
- The Council for Human Rights in Greenland, the Common-Pool: TIG in cooperation with CSR Greenland DKK50,000, Guide to Human Rights in Greenland. TIG in cooperation with Greenland Business Association; DKK15,000 for translating the GAP analysis "What challenges is Greenland facing when the UN Convention Against Corruption is put into force for Greenland?"
- The Premier's Office; DKK250,000 to Project National Park – information drive.
- Tele Greenland; free internet in the secretariat.
- Greenland Business Association; Assistance with bookkeeping.
- Global Corruption Barometer; GrønlandsBANKEN DKK10,000, Bank Nordik DKK5,000, Royal Greenland DKK5,000, Greenland Business Association, DKK5,000.

